

Community Governance Review Hayling Island

Phase Two Consultation July 2026



Consultation Report



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BOROUGH COUNCIL

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1. Executive Summary

Overview

Public consultation on the second stage of the Hayling Island Community Governance Review (CGR) was conducted between Thursday 21st May and Thursday 2nd July 2026.

The review was triggered by a petition signed by residents of Hayling Island received on 21 August 2025 and in line with the legislation and guidance, this review was undertaken by Havant Borough Council.

During the second stage of consultation, 1,590 responses were received from those who live, work and visit Hayling Island via the consultation questionnaire. This report covers the detailed findings of this consultation exercise.

Creation of a parish council on Hayling Island

- Support for creation of a parish council is mixed; 41% of respondents support its creation and 56% do not support its creation. Only 3% are uncertain either way.
- Those who do not support the creation of a parish council were asked to provide their reasons. The most common themes raise concerns with council tax increases (in the context of affordability and cost of living concerns) (51%) and the limited perceived benefit a parish council would yield in terms of power / influence over local decision making (28%).
- A lack of information is the main theme expressed by those who indicated they are uncertain (48%).

Creating a parish undivided into wards

- Agreement (48%) with creating a parish undivided into wards is higher than disagreement. However, disagreement is significant at 40%. 11% indicated they are uncertain either way.
- Those who disagreed with the proposal to create a parish undivided into wards were asked to provide their reasons. The most common theme reiterates previous objections to a parish council creation and therefore disagreement with creating a parish undivided into wards (53%).
- 14% of those disagreeing with proposal to create a parish undivided into wards reference the statistics in the Phase 1 consultation and disagreement

with how they have been used to present proposals. Some express concerns whether they represent the resident opinion accurately.

- Not wanting a parish council (32%) and a lack of information (32%) are the main themes expressed by those who indicated they were uncertain.

Electing 20 councillors to represent Hayling Island ward

- Support for electing 20 councillors to represent Hayling Island is lower (41%) than disagreement (48%). 11% are uncertain either way.
- Those who disagreed with the proposal to elect 20 councillors to represent Hayling Island were asked to provide their reasons. The most common theme reiterates previous objections to a parish council / parish creation and therefore disagreement with electing 20 councillors (39%).
- 35% of those disagreeing with the proposal believe that 20 councillors is too many (particularly in the context of the geographic area).
- 20% of those disagreeing with the proposal believe an election of this quantity will create too much bureaucracy and will hinder any local decision making.
- Concerns over the quantity of councillors is the main theme expressed by those who indicated they were uncertain (47%).

Alternative suggestions to proposals

- When asked to provide any alternative suggestions to creating a parish undivided into wards with 20 councillors, the majority commenting referenced earlier concerns they expressed about proposals. 26% of those commenting reiterated they did not want a parish council. 17% of those commenting expressed a desire to keep existing governance arrangements.
- 18% commented they had no further suggestions to make.

Proposals for precept tax

- When asked to comment on proposals for the precept tax, the majority commenting referenced earlier concerns they expressed about proposals. 50% of those commenting reiterated they opposed proposals and could see no benefits / did not want to pay additional costs. 18% of those commenting referenced the affordability of the precept tax / cost of living issues. 16% of those commenting referenced caps and likely annual increases .

- 10% commented they agree with precept tax proposals and that £50 seems reasonable for the initial precept.

How proposals could affect respondents or communities

- When asked to comment on how proposals may affect respondents or their community, 36% expressed a desire for Hayling Island residents to be consulted, listened to and actively involved in future decisions regarding their local area.
- 33% reiterated earlier concerns with regards to the additional costs and bureaucracy they believe the proposals will bring.

The full findings of the public consultation are detailed within the following report.

2. Background

A CGR is a statutory (legal) process that allows the Council to consider whether changes are needed to the way local communities are represented and governed. This duty is set out in Part 4 of the Local Government and Public Involvement in Health Act (2007)¹ and the process is further explained by the accompanying guidance².

A CGR process was introduced to allow local authorities to consider one or more of the following for a designated area:

- Creating, merging, altering or abolishing parishes
- The naming of parishes and the style of new parishes
- The electoral arrangements for parishes including:
 - The ordinary year of election
 - Number of councillors to be elected
 - Warding of the parish
- Grouping parishes under a common parish council
- Other types of local arrangements, including parish meetings.

A Community Governance Review is required to take into account:

- the impact of community governance arrangements on community cohesion; and
- the size, population and boundaries of a local community or parish

The Council is required to ensure that community governance within the area under review will:

- be reflective of the identities and interests of the community in that area; and
- be effective and convenient.

Hayling Island CGR

Havant Borough Council (HBC) received a valid petition from electors on Hayling Island on 21 August 2025 requesting that a Community Governance Review be conducted for this area. This petition met the statutory threshold of 7.5% of electors necessary to trigger the CGR process for the area encompassing the Hayling East and Hayling West wards.

A CGR process is undertaken by the Principal Authority for the area for which the review is triggered. For Hayling Island, the Principal Authority is HBC.

Separately, the Emsworth Neighbourhood Forum triggered a CGR process on 7 October 2025 for the Emsworth area. As this CGR request was received close to same time as the Hayling Island request, HBC concluded that these reviews would be conducted simultaneously in order to be resource and cost effective.

In line with guidance and best practice, the Terms of Reference for the review were considered and approved by Full Council on 5 November 2025.

The Terms of Reference set out the draft timetable for the Hayling Island CGR, which provided an overview of timescales for the phases of consultation for the process and an indication of the decision-making timeline.

The following findings report provides an overview of the responses received as part of the second phase of consultation in the Hayling Island CGR.

This consultation was conducted in accordance with the council's [Engagement Strategy](#) and in support of the [Corporate Strategy](#) aim to be 'a responsive council'.

CGR Options

In Phase Two, detailed proposals about what a parish council may look like were suggested. Respondents were given the opportunity to give feedback on the proposals and provide detail as to why this was their favoured option.

The proposals included within the consultation were as follows:

- Create a parish undivided into wards (the area is currently split into two wards on Hayling Island).
- Elect 20 councillors to represent the Hayling Island ward that makes up the parish area.
- Form 'Hayling Island Parish Council' to serve the parish area.
- Charge a precept (a new increase to the amount of council tax paid by each household) to pay for the running of the parish council and the services it may provide.

3. Stakeholder Analysis

An extensive stakeholder mapping exercise was undertaken to consider how to reach both statutory and non-statutory stakeholders. Stakeholders were all contacted and sent details of the consultation.

The following list provides an overview of the stakeholders included within the stakeholder mapping exercise conducted prior to the consultation

- Local government electors in the Hayling Island area*
- Hampshire County Council*
- Borough Councillors
- County Councillors
- Local MP
- Neighbouring local authorities
- Local residents associations including the Hayling Island Resident's Association
- Faith-based organisations including local churches
- Ethnic minority groups
- LGBTQ groups
- Youth groups
- Local schools
- Groups representing older people, disabled people or other protected characteristics
- Groups representing military veterans
- Local chambers of commerce / trader's associations including Hayling Job Club and Havant Business Partnership
- Local housing providers
- Health representative bodies including the Havant Health and Wellbeing Partnership
- Local conservation and heritage societies
- Hampshire and Isle of Wight Local Resilience Forum
- Local Government Association
- National Association of Local Councils (NALC)
- Society of Local Council Clerks (SLCC)
- Local Government Boundary Commission for England
- Infrastructure providers
- Local community groups
- Allotment holders in the area

* indicates statutory consultee

4. Methodology

The second phase of consultation to support the Hayling Island CGR was conducted from Thursday 21st May to Thursday 2nd July 2026. A six-week consultation period was selected in order to provide residents, workers, visitors and stakeholders with an opportunity to take part in the second consultation phase.

The consultation methodology was designed to encourage as many residents, communities and stakeholders as possible to participate in this consultation. Alternative formats were available on request alongside paper surveys. Staff were also on hand at events to assist respondents to complete the survey.

The consultation was undertaken via the following methods.

Online survey

This was the primary method of feedback for those taking part in the consultation. The survey was designed to capture feedback on the options available as part of a CGR process with a mixture of closed and opened ended questions.

The corporate online digital engagement platform Go Vocal featured a dedicated Hayling Island CGR page, which was used to provide further information on the CGR process, a link to the online survey and a copy of the paper survey to download.

Respondents were able to give feedback on the following proposals:

- Create a parish undivided into wards (the area is currently split into two wards on Hayling Island).
- Elect 20 councillors to represent the Hayling Island ward that makes up the parish area.
- Form 'Hayling Island Parish Council' to serve the parish area.
- Charge a precept (a new increase to the amount of council tax paid by each household) to pay for the running of the parish council and the services it may provide.

If respondents indicated, they were not in support of the creation of a parish council or 'not sure' they were asked follow-up questions as to why that was their option.

The survey contained links to relevant information on the HBC website to aid responses. This survey was open to anyone to complete and was publicised widely via available promotional methods.

Paper survey

A paper survey of the online survey was designed for those who were unable to access the online version or those who would prefer to complete via this offline method. Paper surveys responses received were uploaded into the online survey platform survey for analysis alongside online surveys.

Paper surveys were made available at public locations on Hayling Island, including Hayling Island Community Centre and Hayling Island Library. In addition, copies were also available to collect at the Public Service Plaza, Age Concern and the Wave on Hayling Island. They were also available at each face-to-face event, and upon request.

At each location, the paper survey was accompanied by an information leaflet and a pre-paid envelope to return to the council for free. A word version of the questionnaire was also provided online for those who wished to complete this way. In addition, a telephone number was available and promoted for those unable to collect paper versions or who needed support in responding (e.g. those unable to read the documentation).

A version of the paper survey can be viewed at Appendix A.

Face-to-face events

A series of in-person events were held at locations within the affected areas for the CGR reviews. These events gave attendees the opportunity to find out more information about the reviews, speak to officers about particular issues or queries, and provided feedback. At each event, banners were displayed to provide information to those in attendance.

Four events were held (two in each area) with timings and venues chosen in order to provide an opportunity for as many people to attend as possible. For example, all events were held in accessible public venues and took place between in the morning, afternoon and evening, to ensure convenience for different parts of the community. The following events were held:

- Monday 1 June 3pm – 7pm Hayling Island Community Centre
- Monday 8 June 10am – 2pm Emsworth Community Centre
- Thursday 11 June 10am – 2pm Hayling Island Community Centre
- Wednesday 17th June 3pm – 7pm Emsworth Baptist Church

Written stakeholder feedback

Any stakeholder – both statutory and non-statutory – or resident was able to submit a letter or email representation to the consultation. Contact details were included within the above engagement methods, and feedback received via letters or emails was included within the general findings of the consultation.

General Data Protection Regulation (GDPR)

The council was mindful of its data protection duties and responsibilities, and in line with this the engagement programme was designed in a manner to only collect, analyse and report on responses in line with GDPR.

The survey referenced the council's Privacy Policy. Data recorded via this survey will be retained in line with the relevant retention policy.

For the second phase of the consultation our survey platform collected IP addresses for the purposes of monitoring and identifying any instances where multiple responses are received from a single source.

In addition to this, respondents were informed that the data they provide may be used for other council related projects, for example regeneration projects in the borough.

5. Communications Programme

The second stage of consultation for the Hayling Island CGR was accompanied by a communications plan.

The plan aimed to ensure that as many residents, communities and stakeholders were aware of the consultation and were able to take part. Promotion aimed to focus on impacted audiences inclusively, so that they were made aware of the consultation and were able to readily contribute their views.

Respondents were provided with information about the CGR, the options available at this phase of consultation, and how they could submit their views to inform the CGR process and request alternative formats.

The following online and offline methods were used:

Social media campaign: Social media posts provided information about the CGR process and raised awareness of how to take part. The campaign utilised different channels to target a range of audiences and demographics, while also utilising tags with event venues and community groups to raise awareness. The following channels were used:

- Facebook
- Next Door (with some posts specifically targeting the Hayling Island area)
- LinkedIn
- Instagram

Press releases and e-newsletters and local publications: The GovDelivery tool was used to deliver messages about the CGR consultation and events throughout the consultation period to both the public and the media. Statistics from the communication plan can be found in Appendix B and a copy of the material sent to every household on Hayling Island in Appendix C.

Written materials available at public locations such as libraries, community centres and the council offices.

CGR webpage at www.havant.gov.uk/cgr. with links to the ‘Have Your Say’ webpage on the Go Vocal Platform (www.havant.gov.uk/haveyoursay).

HBC’s website banner periodically displayed details and links about the consultation at the top of HBC’s website during the consultation period.

Emails to key stakeholders at the start of consultation inviting them to take part and promote the consultation.

Information provided internally to local councillors and to staff through staff communications channels so they could take part.

6. Consultation Response

The first phase of consultation for the Hayling Island CGR received a total of 1,590 survey responses in total.

This included a total of 72 paper survey responses.

Attendance, where measured, at the exhibition events was as follows:

Date (all in 2026)	Location	Number of Attendees
1 June 3pm – 7pm	Hayling Island Community Centre	34
8 June 10am – 2pm	Emsworth Community Centre	Not recorded
11 June 10am – 2pm	Hayling Island Community Centre	104
17 June 3pm – 7pm	Emsworth Baptist Church	64

7. Consultation Findings

Findings for each question are presented below. Responses for open-ended responses are presented alongside corresponding closed questions (questions with set options).

Points to note

- All questions were optional excluding the initial question “Which of the following best describes you?”
- The number of respondents asked each question is shown on each figure/table featured in this report (known as the base).
- Consultees were asked to detail the reasons for their views in their own words. For the purpose of reporting, comments made for each of these questions have been reviewed and grouped common responses together into themes. These themes are reported where relevant in this report.
- Please note the sum of individual percentages in any single choice question in this report may not sum to 100% due to rounding.
- Havant Borough Council was responsible for the design, promotion and collection of the consultation responses. Lake Market Research (an independent market research agency) has supported Havant Borough Council and conducted the analysis of feedback.

7.1. Response Type

The chart below sets out the profile of who took part in the survey. The vast majority of those taking part are residents on Hayling Island (94.9%).

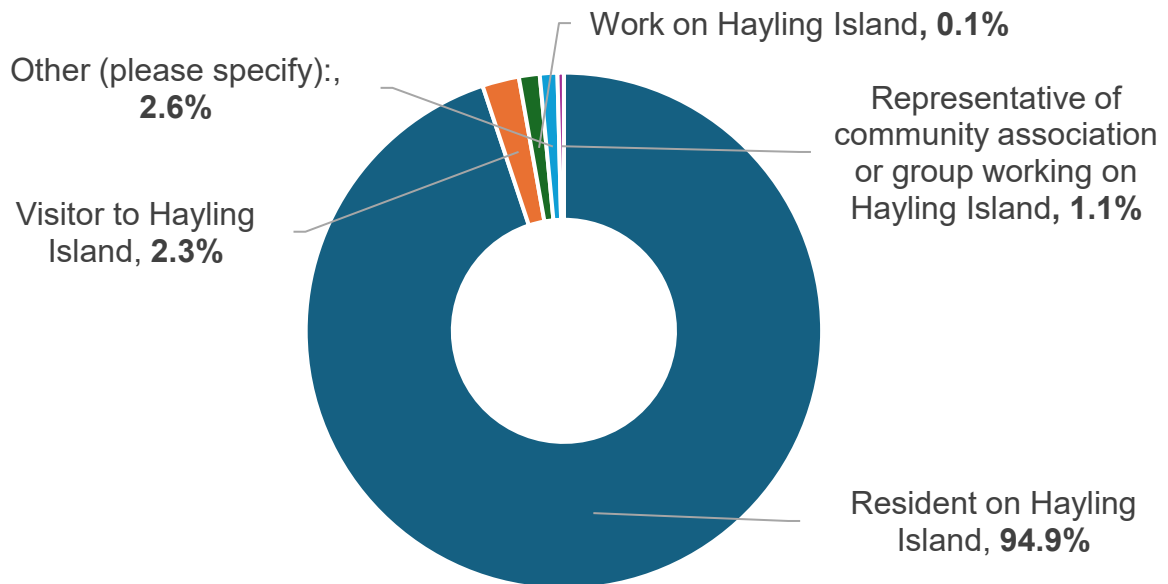


Figure 1 – Responses to Q1: Which of the following best describes you?
Base: 1,581

7.2. Support for creation of a parish council on Hayling Island

Respondents were asked whether they support or do not support the creation of a parish council on Hayling Island.

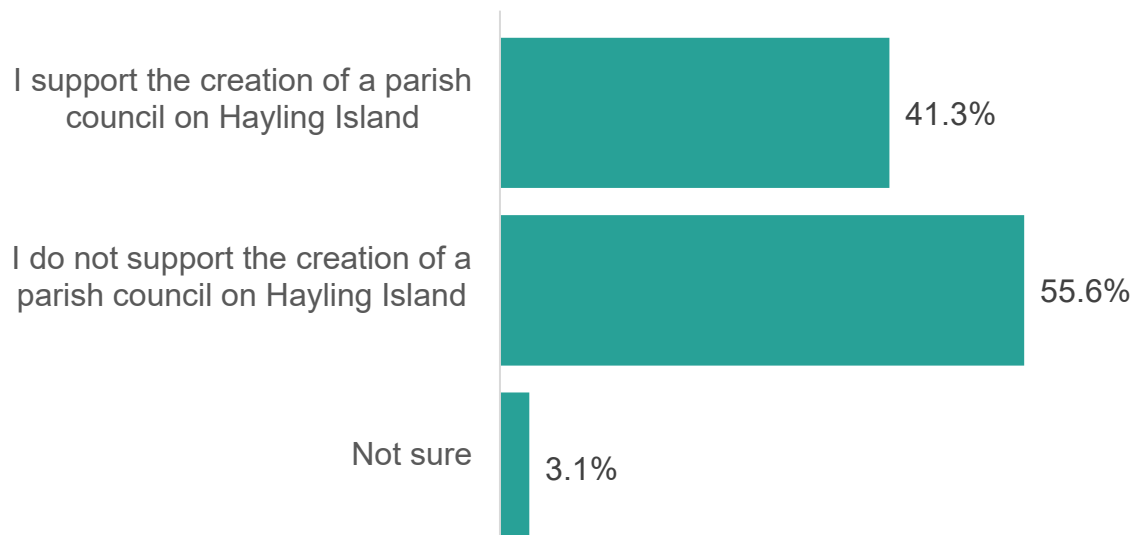


Figure 2 – Responses to Q2 – Do you support or not support the creation of a parish council on Hayling Island? Base: 1,587

Views are mixed with just over four in ten respondents selecting 'I support the creation of a parish council on Hayling Island' (41%) and over half of respondents selecting 'I do not support the creation of a parish council on Hayling Island' (56%). 3% of respondents indicated they were not sure.

7.3. Feedback for not supporting the creation of a parish council on Hayling Island

For those who indicated 'I do not support the creation of a parish council on Hayling Island' option (n=625 respondents), the following key themes were raised:

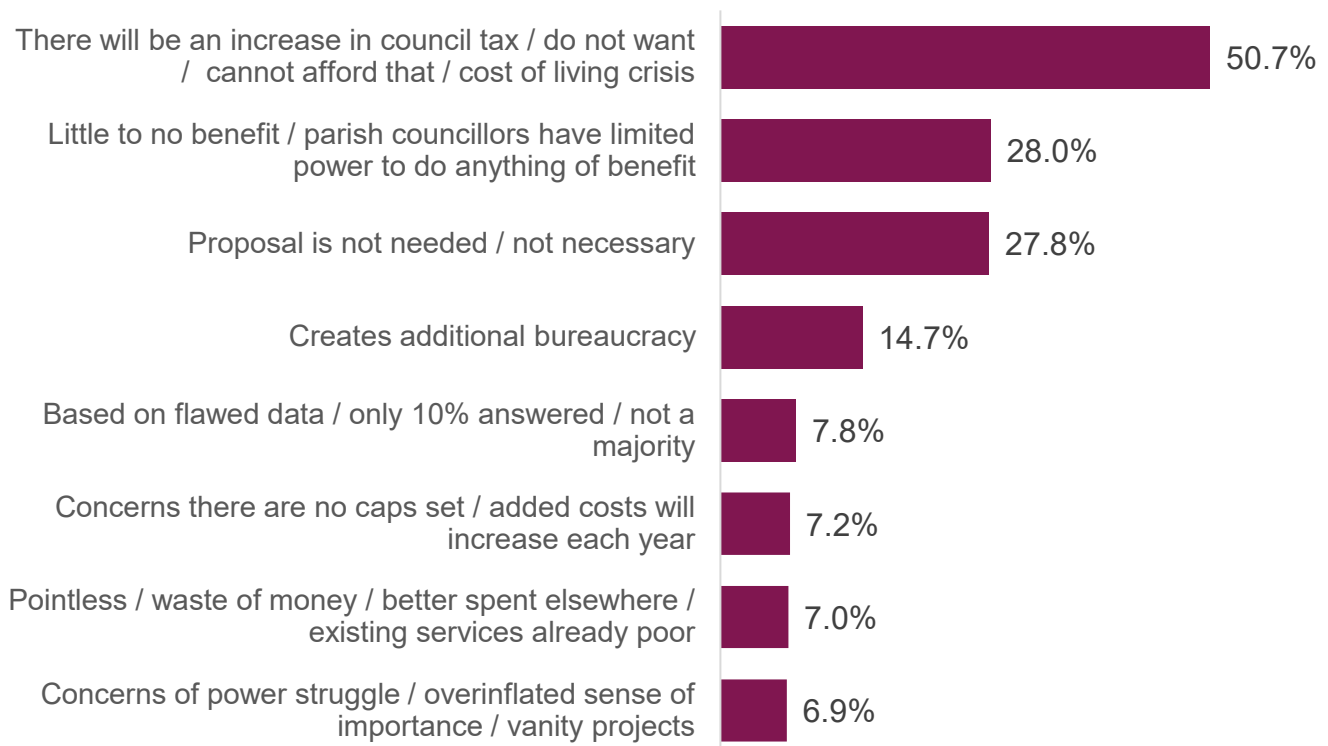


Figure 3 – Key themes raised at Q3 by those who selected 'I do not support the creation of a parish council on Hayling Island' at Q2. The above includes themes that received 5 or more responses. Base: 625

The following themes were raised by those who indicated 'I do not support the creation of a parish council on Hayling Island':

There will be an increase in council tax / do not want / cannot afford that / cost of living crisis (51%)

"We pay enough Council Tax and receive poor service. We are not prepared to pay more to a Parish Council." – **Resident, Hayling Island**

Under this theme, respondents discussed concerns of increases in council tax and how they did not want and could not afford such increases. Many raised concerns of the impact it would have on their finances, particularly in the context of ongoing cost of living concerns.

Little to no benefit / parish councillors have limited power to do anything of benefit (28%)

“Limited power. Parish councils don’t make the final decisions on major local issues like social care, large-scale housing developments, or major road repairs. They only act as “statutory consultees” and can offer recommendations to district or county councils. Not a fan!” – Resident, Hayling Island

Respondents commented on the perceived limited influence and power parish councillors could have regarding local decisions. Many felt that their likely influence on important decisions would be low.

Proposal is not needed / not necessary (28%)

“We do not want a parish council, nor do we need one, this is clearly just about money.” – Resident, Hayling Island

Under this theme, respondents commented that they do not see a need for a parish council and couldn’t see the benefits it would bring. They would prefer to keep existing arrangements.

Creates additional bureaucracy (15%)

“We already have enough bureaucracy, we do not need another layer.” – Resident, Hayling Island

Respondents expressed concerns that adding another layer of governance could affect decision making and create additional bureaucracy. They often reported that the decisions would take a longer amount of time and could result in poorer outcomes / more division.

Based on flawed data / only 10% answered / not a majority (8%)

“Less than 10% of residents do NOT signify a majority for a Parish Council and a tax increase” – Resident, Hayling Island

Under this theme, residents reflected on the Phase 1 consultation outcome and that there wasn’t a defined majority of residents who were in favour of creating a parish council on Hayling Island.

Concerns there are no caps set / added costs will increase each year (7%)

“I don't want to pay more tax for services that we already pay for via council tax. The fact that the annual increase is also a concern. Unless council tax is reduced by the amount of the precept then this offers poor value for money.” – Resident, Hayling Island

In addition to general concerns regarding council tax proposals, respondents reflected on likely annual increases and how this would be paid.

Pointless / waste of money / better spent elsewhere / existing services already poor (7%)

“It would just be another group of people supposedly acting on our behalf, costing the taxpayer extra money but achieving very little. Hayling is the poor neighbour to Havant. This little island used to generate a lot of funds for Havant Borough Council but over the last 40 years services have been reduced, the west beach has been destroyed, potholes everywhere, lots of antisocial behaviour, etc.” – Resident, Hayling Island

Under this theme, respondents commented on the perceived lack of benefits they could see in creating a parish council and they would prefer to see funds spent on existing services / improvements to the area.

Concerns of power struggle / overinflated sense of importance / vanity projects (7%)

“I don't think I need another 20 people and the associated costs to fund what will be in effect a talking shop of vested interests not necessarily mine.” – Resident, Hayling Island

Reflecting on the perceived lack of influence and power that a parish council would have, respondents noted that they would not want to spend money to fund it.

The full list of themes can be found at Appendix D.

7.4. Feedback of those selecting ‘not sure’ whether they support or do not support the creation of a parish council on Hayling Island

For those who indicated ‘not sure’ when asked if they support or do not support the creation of a parish council on Hayling Island (n=49 respondents), the following key themes were raised:

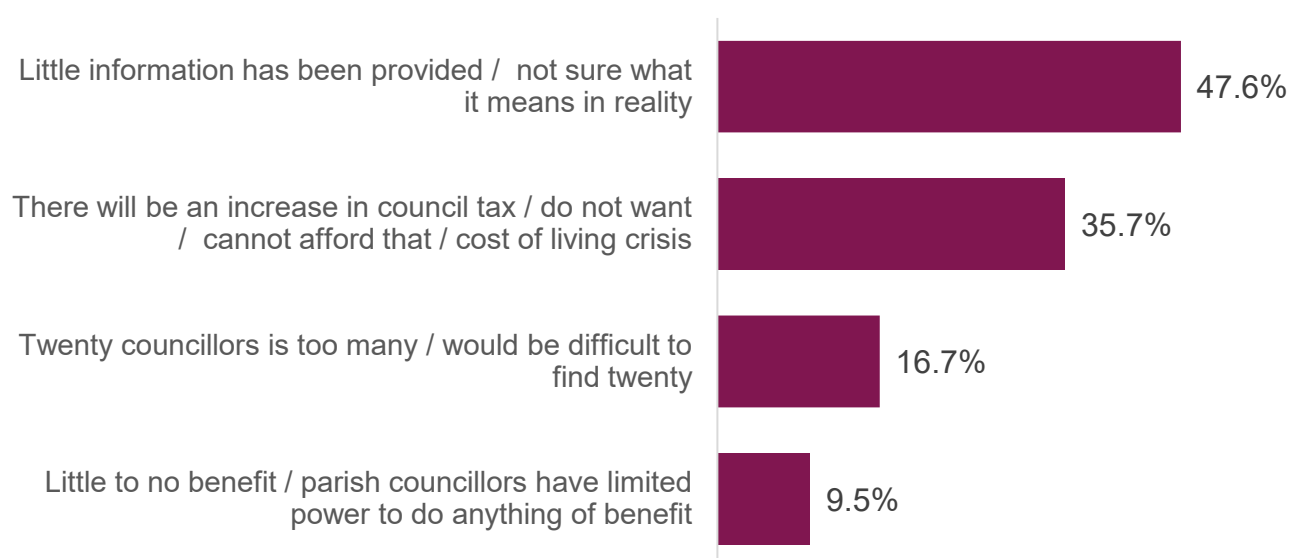


Figure 4 – Key themes raised at Q3 by those who selected ‘not sure’ when asked if they support or do not support the creation of a parish council on Hayling Island at Q2. The above includes themes that received 5 or more responses. Base: 42

Noting the smaller number of respondents, the following themes were raised by those who indicated ‘not sure’ for supporting the creation of a parish council on Hayling Island:

Little information has been provided / not sure what it means in reality (48%)

“Do not trust the information. Afraid of hidden costs. Do not believe it will be a democratic process of change on Hayling.” – Resident, Hayling Island

Within the dominant theme amongst those ‘unsure’, respondents commented they did not have enough information to make a decision either way. Uncertainty in terms of costs, economic benefits, controls and resources contributed to not being able to make a choice.

There will be an increase in council tax / do not want / cannot afford that / cost of living crisis (36%)

“I do not want and cannot afford an increase of my council tax.” – Resident, Hayling Island

Consistent with respondents who ‘disagreed’, respondents discussed concerns of increases in council tax and how they did not want and could not afford such increases.

20 councillors is too many / would be difficult to find 20 (17%)

“The whole of Hayling as one ward would seem sensible - however 20 councillors seems too many and could be unwieldy.” – Resident, Hayling Island

Respondents questioned the need for 20 councillors and raised queries as to whether this was necessary for the geography of the island.

Little to no benefit / parish councillors have limited power to do anything of benefit (10%)

“Power to make important decisions such as planning will not be controlled by parish.” – Resident, Hayling Island

Also consistent with respondents who ‘disagreed’, respondents commented on the perceived limited influence and power parish councillors could have regarding local decisions.

The full list of themes can be found at Appendix D.

7.5. Creating a parish undivided into wards

All respondents were asked whether they agree or disagree with the proposal to create a parish undivided into wards (the area is currently split into two wards on Hayling Island). This is based on feedback received in the first round of consultation and guidance from the 2007 Local Government and Public Involvement in Health Act.

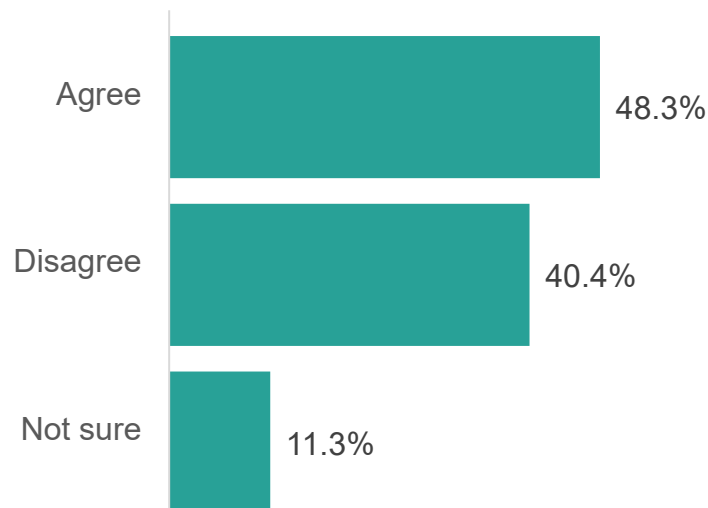


Figure 5 – Responses to Q4 – Do you agree with this proposal? Base: 1,458

Agreement with proposals to create a parish undivided into wards received the most responses (48%). Although it should be noted that 40% disagreed with creating a parish undivided into wards. 11% of respondents indicated they were not sure.

7.6. Feedback for ‘disagreeing’ with creating a parish undivided into wards

For those who indicated ‘disagree’ to the proposal to create a parish undivided into wards (n=300), the following key themes were raised:

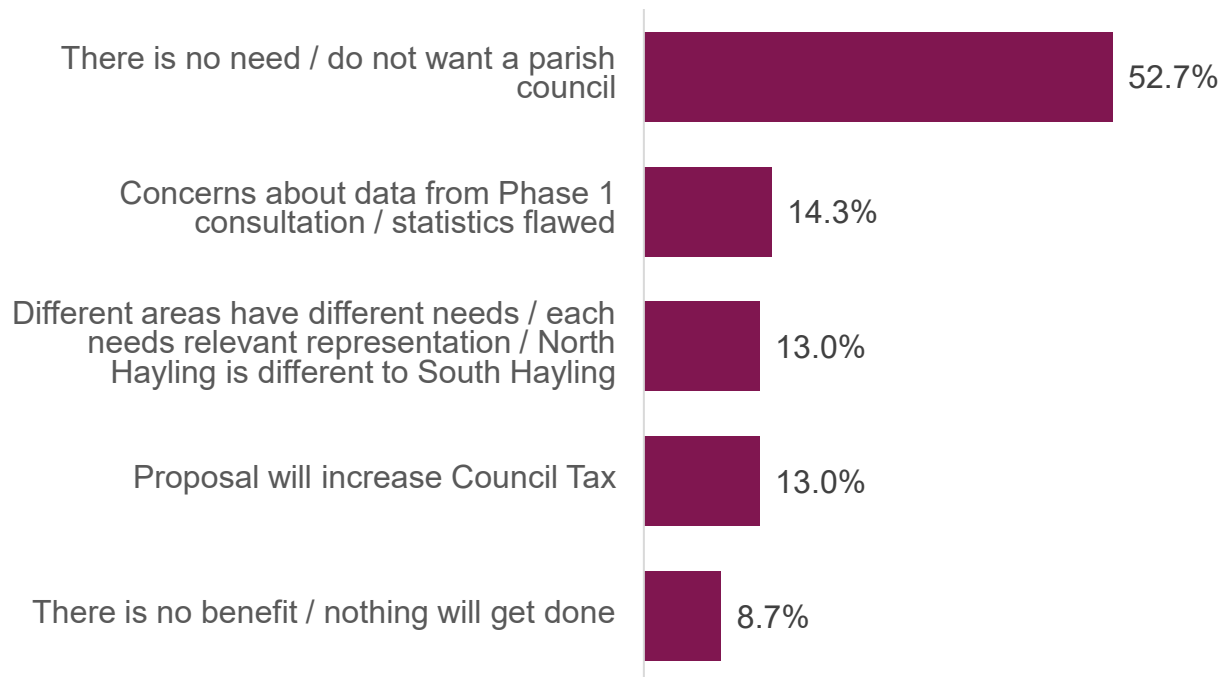


Figure 6 – Key themes raised at Q5 by those who selected ‘disagree’ to the proposal to create a parish undivided into wards at Q4. The above includes themes that received 5 or more responses. Base: 300

The following themes were raised by those who indicated they ‘disagree’ with the proposal to create a parish undivided into wards:

There is no need / do not want a parish council (53%)

“As already stated I’m against a parish council, so see no point in agreeing to this proposal” – Resident, Hayling Island

Under the dominant theme amongst those disagreeing with the proposal, respondents reflected that as they do not see a need for a parish council nor the benefits it would bring. As a result, they would not indicate agreement with the proposal to create a parish undivided into wards.

10% is not a majority / data flawed in Phase 1 consultation (14%)

“Consultation does not have legitimate support of residents - just a small vocal unrepresentative organised minority.” – Resident, Hayling Island

Consistent with comments made for the parish creation proposal, residents reflected on the Phase 1 consultation outcome and that there wasn't a defined majority of residents in favour of creating a parish council on Hayling Island.

Different areas have different needs / each needs relevant representation / North Hayling is different to South Hayling (13%)

“Each ward is very different from each other there for the needs are different you can't just loop them together.” – Resident, Hayling Island

Under this theme, respondents commented that different parts of the island have different requirements (for example transport, environment, facilities, services) and have concerns they will not be adequately represented. In addition, respondents comment on whether each area will be represented fairly when creating a parish undivided into wards.

Proposal will increase council tax (13%)

“It will be additional cost as the council tax is very high and the cost will increase every year.” – Resident, Hayling Island

Consistent with comments made for the parish creation proposal, respondents discussed concerns of increases in council tax and how they did not want and could not afford such increases.

There is no benefit / nothing will get done (10%)

“Currently each ward cannot be run effectively and therefore neither can a single ward be run effectively.” – Resident, Hayling Island

Respondents commented they didn't think the creation of a parish would bring any benefits to their local area or any positive change.

7.7 Feedback for those selecting ‘not sure’ for creating a parish undivided into wards

For those who indicated ‘not sure’ to the proposal to create a parish undivided into wards (n=89 respondents), the following key themes were raised:

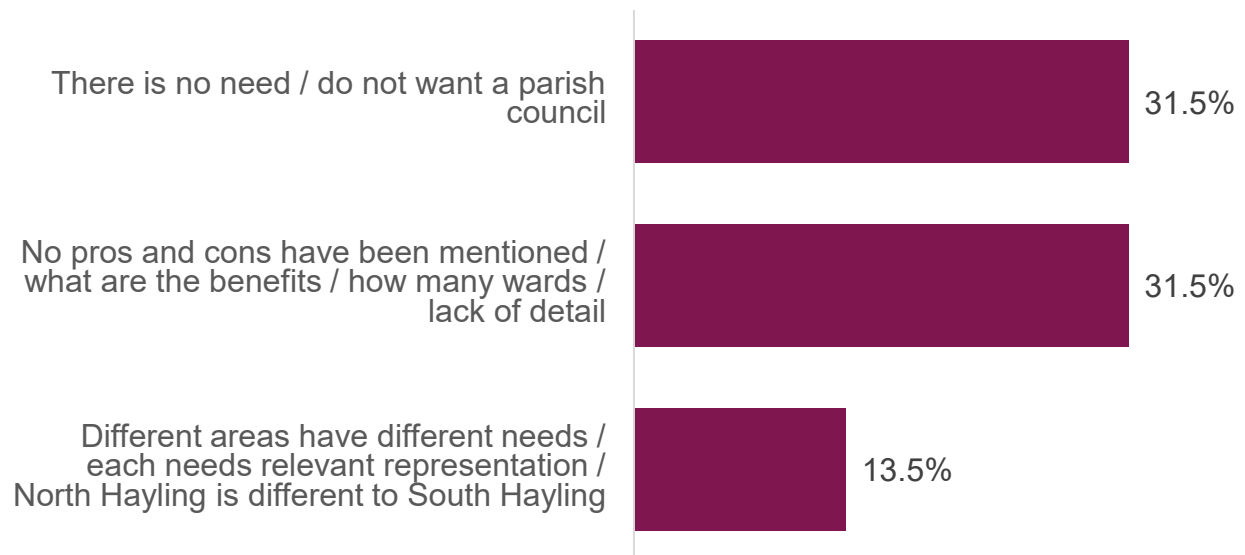


Figure 7 – Key themes raised at Q6 by those who selected ‘not sure’ to the proposal to create a parish undivided into wards at Q4. The above includes themes that received 5 or more responses. Base: 89

Noting the smaller number of respondents, the following themes were raised by those who indicated they were ‘not sure’ whether they agree with the proposal to create a parish undivided into wards:

There is no need / do not want a parish council (32%)

“Because I don’t want a parish council regardless of whether it is split into two wards or not. So, this question is irrelevant and there wasn’t an option to say that.” – Resident, Hayling Island

Consistent with those ‘disagreeing’, respondents reflected that as they do not see a need for a parish council nor the benefits it would bring. As a result, they were uncertain about the proposal to create a parish undivided into wards.

No pros and cons have been mentioned / what are the benefits / how many wards / lack of detail (32%)

“I have not received any information about forming a parish council to be able to make an informed decision.” – Resident, Hayling Island

Under this theme, respondents commented that they hadn't received enough information on the benefits and considerations with creating a parish undivided into wards. Respondents would like to see more detailed information about costs and impact to make a decision.

Different areas have different needs / each needs relevant representation / North Hayling is different to South Hayling (14%)

“I am not sure if a single ward will best represent the interests of the rural north of the island.” – Resident, Hayling Island

Consistent with those 'disagreeing', respondents commented that different parts of the island have different requirements and have concerns they will not be adequately represented. In addition, respondents comment on whether each area will be represented fairly when creating a parish undivided into wards.

The full list of themes can be found at Appendix D.

7.8 Electing 20 councillors to represent Hayling Island ward

All respondents were asked whether they agree or disagree with the proposal to elect 20 councillors to represent the Hayling Island ward that makes up the parish area.

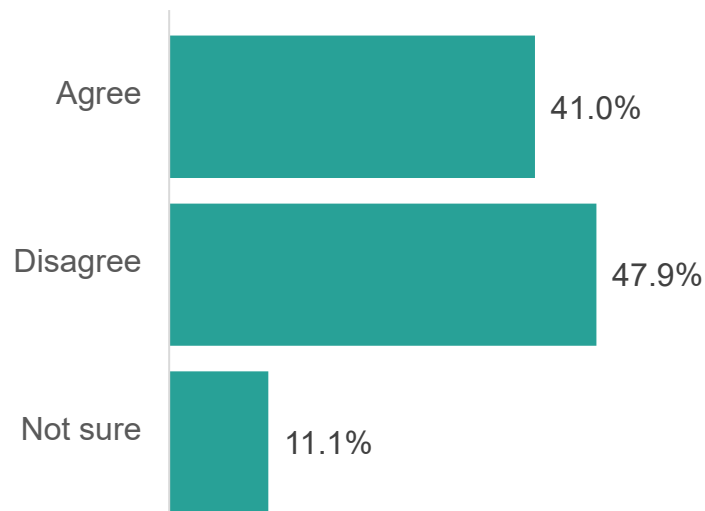


Figure 8 – Responses to Q6 – Do you agree with this proposal? Base: 1,422

Views are mixed with just over four in ten respondents selecting 'agree' to the proposal to elect 20 councillors to represent the Hayling Island ward (41%) and just under half of respondents selecting 'disagree' (48%). 11% of respondents indicated they were not sure.

7.9 Feedback for ‘disagreeing’ with electing 20 councillors to represent Hayling Island ward

For those who indicated ‘disagree’ to the proposal to elect 20 councillors (n=381 respondents), the following key themes were raised:

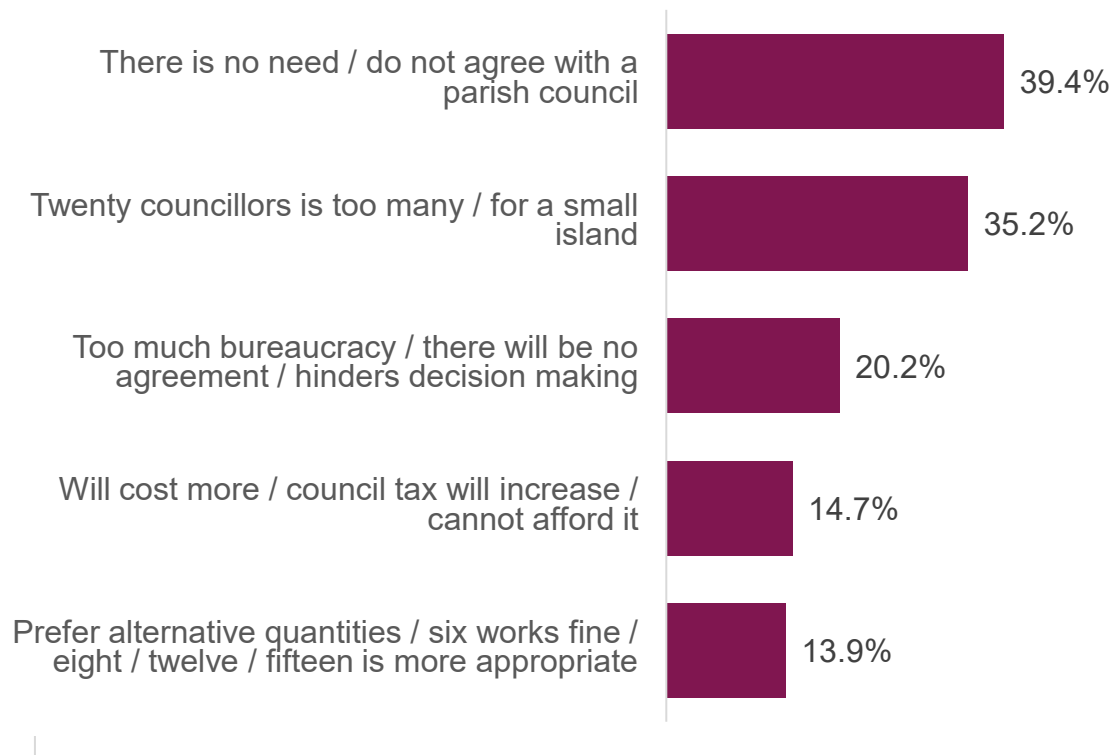


Figure 9 – Key themes raised at Q7 by those who selected ‘disagree’ to the proposal to elect 20 councillors at Q6. The above includes themes that received 5 or more responses. Base: 381

The following themes were raised by those who indicated they ‘disagree’ with the proposal to elect 20 councillors to represent Hayling Island ward:

There is no need / do not agree with a parish council (39%)

“I don’t want to parish council with any description” – Resident, Hayling Island

Under the dominant theme amongst those disagreeing with the proposal, respondents reflected that as they do not see a need for a parish council / creation for a parish nor the benefits it would bring. As a result, they would not indicate agreement with the proposal to elect 20 councillors.

20 councillors is too many / for a small island (35%)

“I think 20 is going to make decision making very hard. I think we would struggle to find 20 people willing to stand. I think 12 - 6 in each of 2 wards would work much better.” – Resident, Hayling Island

Respondents questioned the need for the 20 councillors proposed and whether this number was suitable for the geography. Many commented that 20 councillors would be too many in this context.

Too much bureaucracy / there will be no agreement / hinders decision making (20%)

“I don’t know what they would do. Too few and a couple of characters have too much control, too many and it will just be an arguing shop and nothing gets done.” – Resident, Hayling Island

Consistent with response to creating a parish council, respondents expressed concerns that electing 20 councillors could affect decision making and create additional bureaucracy. They reported that the decisions would take a longer amount of time and could result in poorer outcomes / more division.

Will cost more / council tax will increase / cannot afford it (15%)

“Way too many, will just add cost and lead to inefficiency. Fewer capable councillors would be far better.” – Resident, Hayling Island

Consistent with comments made for the parish creation proposals, respondents discussed concerns of increases in council tax and how they did not want and could not afford such increases (notably in the context of 20 councillors).

Prefer alternative quantities / six works fine / eight, twelve, fifteen is more appropriate (14%)

“Because I still feel 20 is a large number to manage Hayling when currently we have 4. More councillors will mean more expenses could also mean longer decision making processes.” – Resident, Hayling Island

7.10 Feedback for those selecting ‘not sure’ for electing 20 councillors for Hayling Island ward

For those who indicated ‘not sure’ to the proposal to elect 20 councillors (n=77), the following key themes were raised:

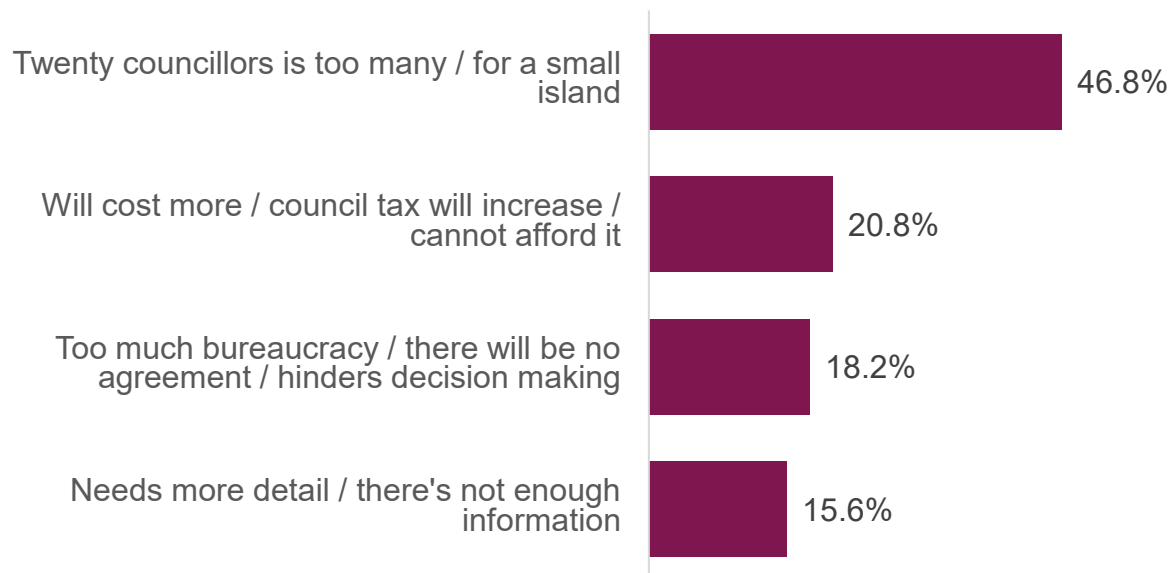


Figure 10 – Key themes raised at Q7 by those who selected ‘not sure’ to the proposal to elect 20 councillors at Q6. The above includes themes that received 5 or more responses. Base: 77

Noting the smaller number of respondents, the following themes were raised by those who indicated they were ‘not sure’ to electing 20 councillors for Hayling Island ward:

20 councillors is too many / for a small island (47%)

“20 seems like a lot of people to converge on an idea or project. I’m hesitant because in my experience, smaller groups are more effective and efficient.” – Resident, Hayling Island

Consistent with those ‘disagreeing’, respondents questioned the need for the 20 councillors proposed and whether this number was suitable for the geography. As a result, some were uncertain whether 20 councillors should be elected.

Will cost more / council tax will increase / cannot afford it (21%)

“It seems like 20 would be too many and cost a lot of money to employ 20 councillors.” – Resident, Hayling Island

Consistent with comments made by those 'disagreeing', respondents discussed concerns of increases in council tax and how they did not want and could not afford such increases (notably in the context of 20 councillors).

Too much bureaucracy / there will be no agreement / hinders decision making (18%)

"I suppose differing opinions is good democracy but too many people often create too much talking and not enough doing? Surely it should be an odd number for voting on decisions?" – Resident, Hayling Island

Consistent with those 'disagreeing', respondents expressed concerns that electing 20 councillors could affect decision making and create additional bureaucracy. They were therefore unsure about this proposal.

Needs more detail / there is not enough information (16%)

"I would like to see evidence on where the numbers of councillors set at this ratio works. Where there are smaller number do they work?" – Resident, Hayling Island

Respondents commented that they hadn't received enough information on the benefits and considerations with electing 20 councillors. Respondents would like to see more detailed information about to evaluate properly.

The full list of themes can be found at Appendix D.

7.11 Alternative suggestions to proposals to create a parish undivided into wards with 20 councillors

Respondents were invited to comment on any alternative suggestions they have to create a parish undivided into wards with 20 councillors. 529 respondents made a comment - 18% of those commenting noted they had no further comments or suggestions.

26% reiterated earlier comments that they do not want a parish council. 17% commented that they would like to keep existing governance arrangements / leave them as they are.

The key themes noted can be found below:

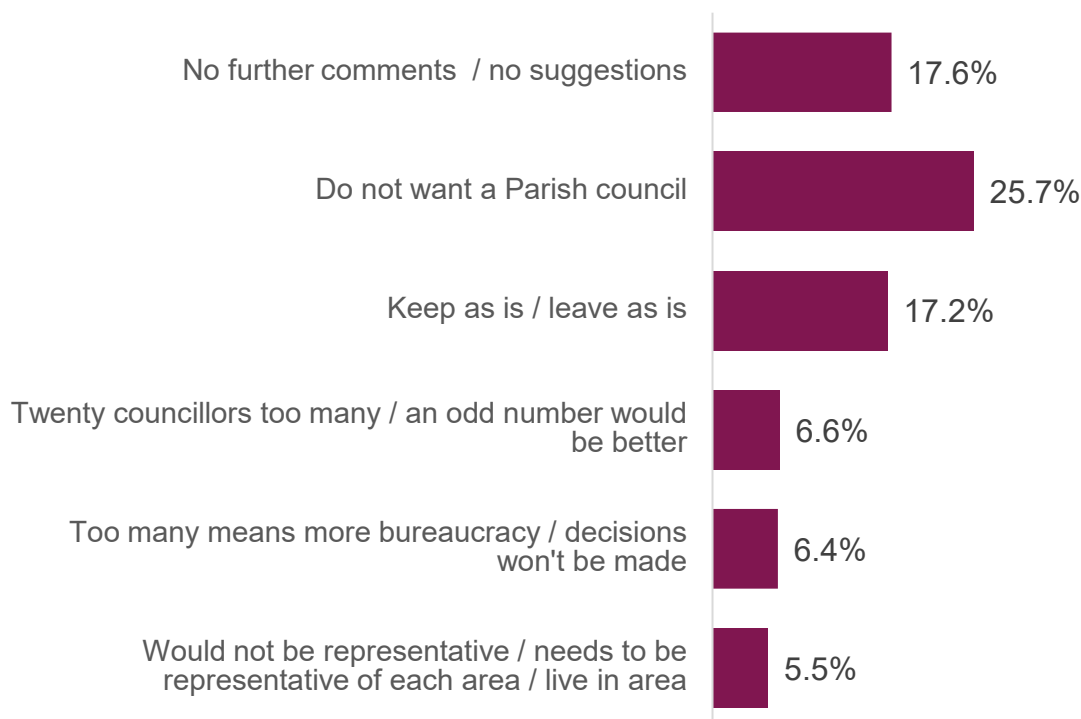


Figure 11 – Key themes raised at Q8 in relation to alternative suggestions to proposed to create a parish undivided into wards with 20 councillors to represent Hayling Island. The above includes themes that received 5 or more responses. Base: 529

20 councillors is too many / an odd number would be better (7%)

“I am concerned that 20 councillors is too many. Will they be able to reach consensus on decision making. I think 15 being an odd number would be better.” – Resident, Hayling Island

Consistent with the direct question on councillor proportions, respondents reiterated their concerns for needing 20 councillors and whether this number was suitable for the geography.

Too many councillors means more bureaucracy / decisions won't be made (6%)

"It's just another layer of government, with minimal powers, at more expense to the community." – Resident, Hayling Island

Consistent with the direct question on councillor proportions, respondents reiterated concerns that electing 20 councillors could affect decision making and create additional bureaucracy.

Concerns councillors won't be representative / they need to be representative of each area / live in the area (6%)

"The councillors must be representative of the whole island. Northney is often overlooked in favour of the more populated south." – Resident, Hayling Island

Also reiterating earlier concerns, some expressed worry that the councillors elected would not reflect the different areas of the island.

The most common alternatives noted were electing 2 to 3 councillors per existing ward or electing 10 councillors. However, these alternatives were only referenced by 5% of those answering.

The full list of themes can be found at Appendix D.

7.12 Comments about proposals for the precept text

Respondents were invited to comment on proposals for the precept tax. 562 respondents made a comment. 50% reiterated the earlier comments that they had made and that they opposed proposals and could see no benefits / did not want to pay additional costs.

18% reiterated earlier comments concerning whether they could afford to pay the precept tax / cost of living issues. 16% reiterated earlier comments about caps and likely annual increases.

The key themes noted can be found below:

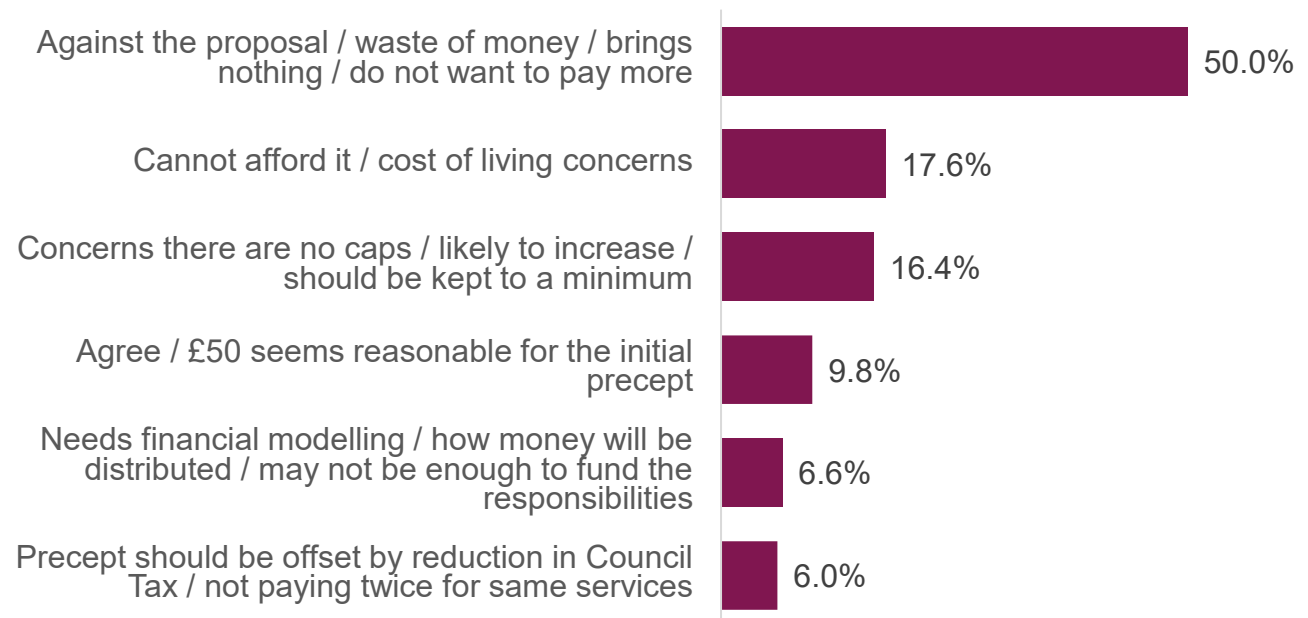


Figure 12 – Key themes raised at Q9 in relation to comments about proposals for the precept tax. The above includes themes that received 5 or more responses. Base: 562

The following themes were raised:

Cannot afford it / cost of living concerns (18%)

“I am unwilling to pay any increase in council tax or supplementary charges for another layer of officialdom. Many people already struggle to pay their council tax and other household bills due to the cost of living rises. You can't get blood out of a stone. We pay enough end of.” – Resident, Hayling Island

Concerns there are no caps / likely to increase / should be kept to a minimum (16%)

“I would be disappointed to see it higher than £50 a year without seeing any real tangible benefit for the new parish council. I do not agree with there being no set limits provided when you are asking us to state if we are supportive or not” – Resident, Hayling Island

Agree / £50 seems acceptable / for the initial precept (10%)

“As a resident I would willingly pay a precept to reflect a greater control of issues and concerns unique to Hayling Island being considered and resolved by councillors living on Hayling Island.” – Resident, Hayling Island

Needs financial modelling / how money will be distributed / may not be enough to fund the responsibilities (7%)

“Must have full disclosure on what funds supplied by council and how amount arrived at for residents.” – Resident, Hayling Island

Precept should be offset by reduction in Council Tax / not paying twice for same services (6%)

“Will the Council Tax be reduced to the value of the precept or will this be in addition to the council tax? Indication from the information received suggests that the precept is additional therefore forming a Parish Council for Hayling Island will increase costs for the residents without improving the services.” – Resident, Hayling Island

7.13 Additional comments about how proposals may affect respondents or the community

Respondents were invited to comment on how proposals may affect respondents or the community. 640 respondents made a comment.

The key themes noted can be found below:

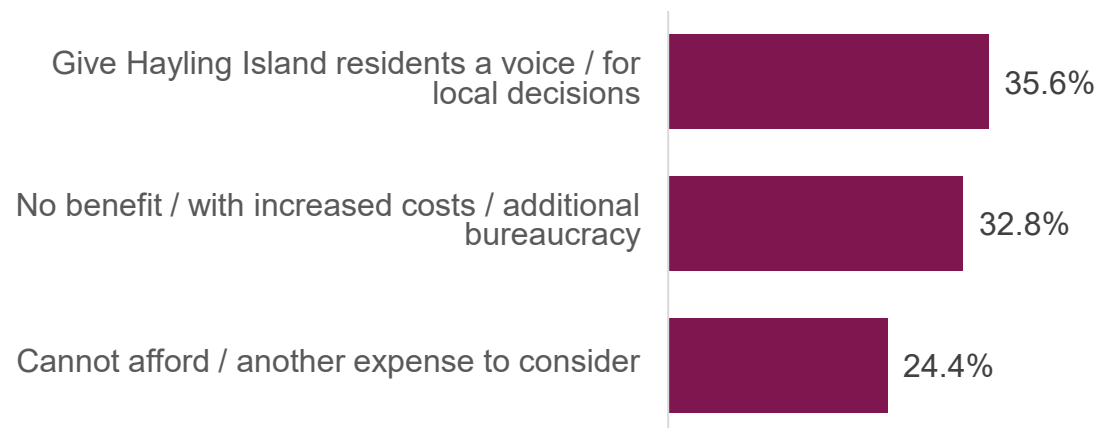


Figure 13 – Key themes raised at Q10 in relation how proposals may affect respondents or the community. The above includes themes that received 5 or more responses. Base: 640

The following themes were raised:

Giving Hayling Island residents a voice / for local decisions (36%)

“We are hoping that the council will have Hayling Island at its heart and work hard for the issues that need addressing. At the moment we are lost which will seemingly only get worse with the currently proposed devolution plans.” – Resident, Hayling Island

Under this theme, respondents expressed a desire for Hayling Island residents to be consulted, listened to and actively involved in future decisions regarding their local area. Some referenced the creation of a parish council playing a role in making this happen.

No benefit / with increased costs / additional bureaucracy (33%)

“An added cost to the household. Where we live we also pay levy for grounds maintenance . I think a PC will have very little say in the bigger picture of running a council.” – Resident, Hayling Island

Respondents reiterated earlier concerns with regards to the additional costs and bureaucracy they believe the proposals will bring.

Cannot afford / another expense to consider (24%)

*“Unfortunately, it all comes down to money. Everything is going up, bringing in a parish council not funded by the council expecting everyone to pay extra. Where will it stop. £50 becomes 60,70, etc. Having a parish council is not a bad thing but the amount should be deducted from the current council charge.” – **Resident, Hayling Island***

Respondents reiterated earlier concerns with regards to the feasibility of being able to pay for additional tax over the next year and in years to come.

The full list of themes can be found at Appendix D.

7.14 Further Comments

Respondents were invited to add any further comments in relation to the proposals for a parish council. 450 respondents made a comment – 15% of respondents noted they had no further comments to add.

39% reiterated the earlier comments that they had made and that they opposed proposals and could see no benefits / did not want additional bureaucracy.

16% reiterated earlier comments concerning the Phase 1 consultation and the proportion of residents who support the creation of a parish council.

The key themes noted can be found below:

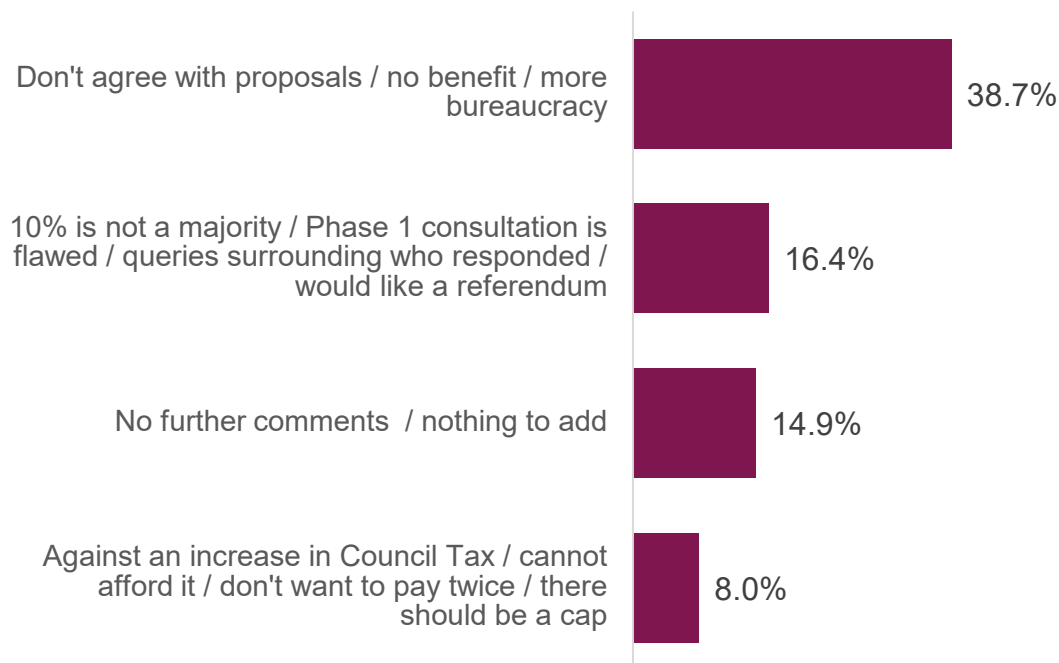


Figure 14 – Key themes raised at Q11 in relation to any further comments in relation to the proposals for a parish council. The above includes themes that received 5 or more responses. Base: 450

7.15 Awareness of consultation

The most common modes of awareness of the consultation are local community groups / associations (24%), local publications (20%), word of mouth (19%), email contact (17%) and the Havant Borough Council website (15%).

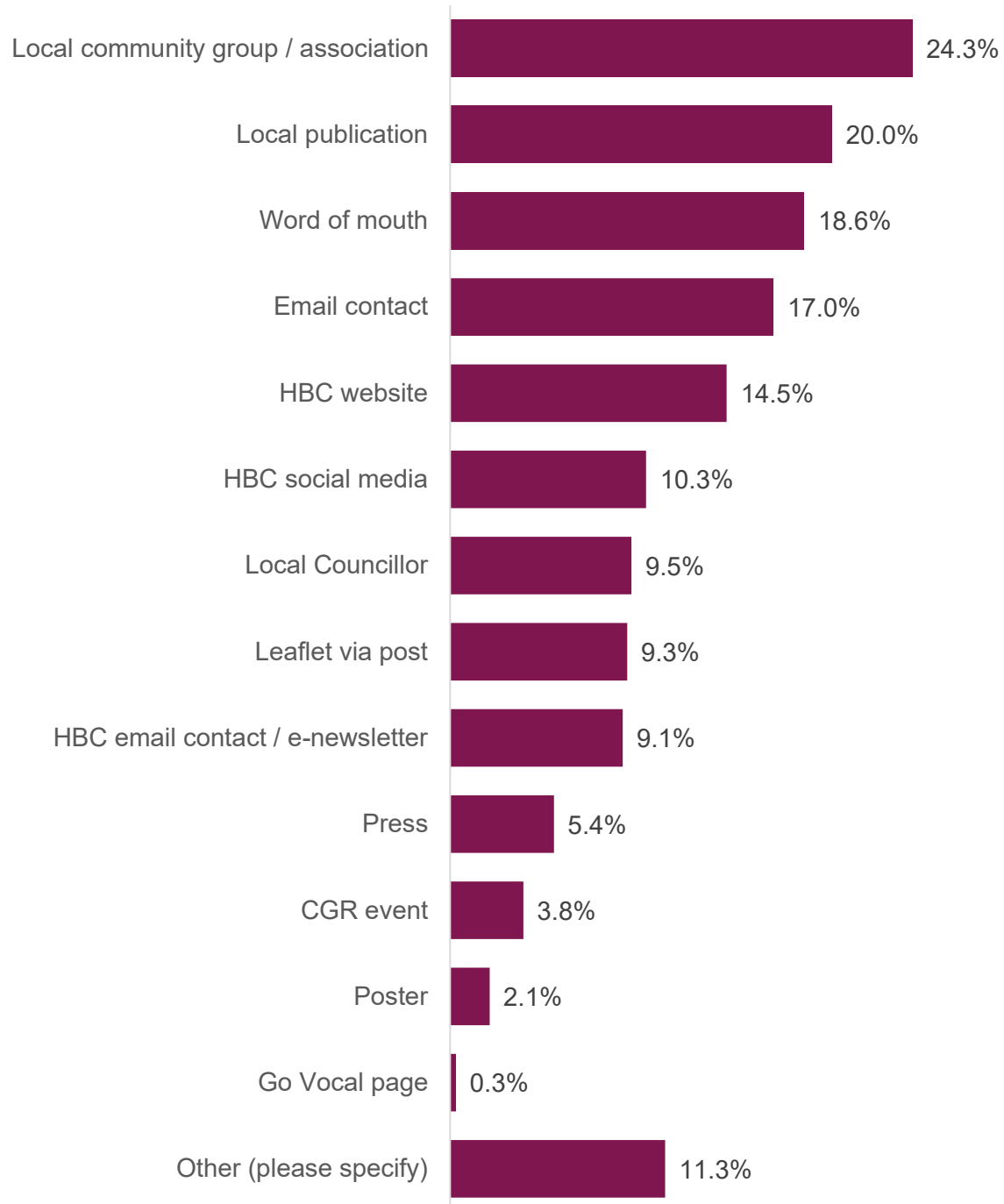


Figure 15 – Responses to Q12 – ‘How did you hear about this consultation’.
Base: 1,303

8. Next Steps

The consultation findings report will be presented to a meeting of the Full Council for decision on whether to proceed with the CGR or close at this point.

Full information on the progress of the CGR can be found at www.havant.gov.uk/cgr

Appendix A

Hayling Island Community Governance Review: Phase Two Consultation

Welcome to Phase Two of the Community Governance Review (CGR) for Hayling Island. On Hayling Island CGR was triggered by a valid petition signed by electors from both the Hayling East and Hayling West wards. A prior consultation (Phase One) took place between 5 January 2026 – 23 March 2026, establishing an appetite for a new parish council on Hayling Island. Following a Full Council meeting on 20 May 2026, the decision was made to proceed to Phase Two.

In Phase Two, detailed proposals about what a parish council may look like are suggested. As part of this phase, we are inviting those who live, work or visit Hayling Island to give views on the future of community governance for this area as a parish council.

We recommend reading our Supporting Information Document about the second phase of CGR. You can find this via our website at www.havant.gov.uk/cgr. You can also read the Summary Leaflet (available at the same web address), prior to completing your response. The Leaflet and paper surveys are also available upon request or at Hayling Island and Hayling Island libraries.

Please ensure that your response reaches us by midnight on Thursday 2 July 2026

Once completed, please use the pre-paid envelope provided with this survey to post your response back to: The Insight Team, Havant Borough Council, Public Services Plaza, Civic Centre Road, Havant PO9 2AX. Alternatively, please send your completed survey via email as an attachment to: insight@havant.gov.uk

An online version of this survey is also available at www.havant.gov.uk/cgr.

Please note that this survey is limited to one response per person.

If you have any questions about this survey, or require an alternative format, please contact the Council by calling 023 9244 6019 or email insight@havant.gov.uk

Privacy notice

The information you provide will not be used in a manner which would identify you. You do not have to participate and even if you do, you do not have to answer any questions you would rather not.

Our survey platform will collect your IP address for the purposes of monitoring and identifying any instances where multiple responses are received from a single source. This information will not be used for any other purposes.

More information on how your data is processed can be at the Research and Consultation section of our 'Service Privacy Notices' page, which can be found at: <https://www.havant.gov.uk/privacy-policies/service-privacy-notices>

Part 1 - About you

Q1. Which of the following best describes you? Select one option

If more than one option applies to you, please complete this survey as the main option that you feel describes you. **This is a mandatory question.**

- ☐ Resident on Hayling Island **Go to Q1a.**
- ☐ Work on Hayling Island
- ☐ Visitor to Hayling Island
- ☐ Representative of community organisation or group working on Hayling Island **Go to Q1b.**
- ☐ Other (please specify):

Q1a. What is your full postcode? Write in the box below:

Q1b. What is the name of the community organisation or group working in Hayling Island that you represent? Write in the box below:

Part 2 – Proposals for a new parish council on Hayling Island

Below are the proposed options for the second phase of consultation

- Create a parish undivided into wards (the area is currently split into two wards on Hayling Island).
- Elect 20 councillors to represent the Hayling Island ward that makes up the parish area.
- Form 'Hayling Island Parish Council' to serve the parish area.
- Charge a precept (a new increase to the amount of council tax paid by each household) to pay for the running of the parish council and the services it may provide.

Q2. Do you support or not support the creation of a parish council on Hayling Island? Select one option

I support the creation of a parish council on Hayling Island

I do not support the creation of a parish council on Hayling Island

Not sure

Q3. If you selected 'Not sure' or 'I do not support the creation of a parish council on Hayling Island' as your response for Q2, please tell us why. Please write in the box below:

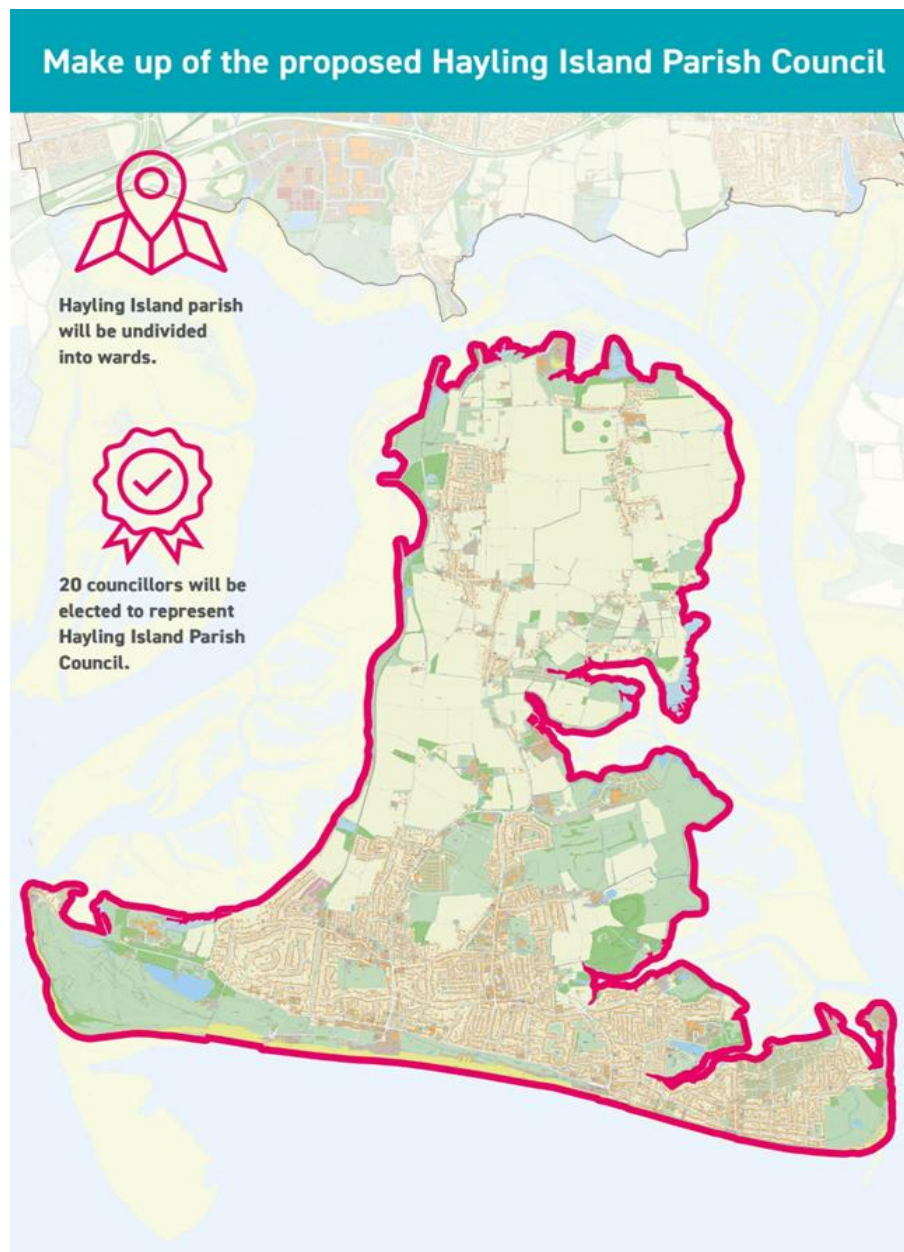
[illegible]

Create a parish undivided into wards (the area is currently split into two wards on Hayling Island)

In consultation, we know that nearly half (48%) of respondents wanted to see a new parish council that was not divided into wards.

Hayling Island had 14,191 electors (as of April 2025, Source: Electoral Analysis conducted by Electoral Service, HBC) in two wards (Hayling West and Hayling East wards). It is currently served by six borough councillors (three in each ward).

HBC are proposing that any new parish council for Hayling Island is not divided into wards. This is based on the feedback we have received in the first round of consultation and guidance from the 2007 [Local Government and Public Involvement in Health Act](#).



Q4. Do you agree with this proposal? Select one option

☐

Agree

☐

Disagree

☐

Not sure

Q5. If you selected 'Not sure' or 'Disagree' as your response for Q4, please tell us why. Please write in the box below:

Elect 20 councillors to represent the Hayling Island ward that makes up the parish area

Our proposal for the number of councillors is based on feedback from respondents in Phase One, forecasts for the electorate size of Hayling Island, and guidance from the National Association of Local Councils (NALC).

Consultation feedback showed that the number of councillors that most respondents wanted to see was 20 (16%).

We also listened to comments about the differences in geography and community identity/representation across Hayling Island as well as rural/urban differences and concerns about filling councillor vacancies.

Currently, Hayling Island has eight polling districts, with 14,191 electors in 9,319 properties (data from April 2025). It is represented by six councillors (three in each ward).

Forecasts show that overall, Hayling Island may have an estimated 14,387 electors by 2030. [2022- Mid year population estimates](#) (published in 2024 by the ONS) for Hayling Island suggest that the population of electors (including 16 to 18-year-olds) will be 15,127.

Based on feedback during consultation, forecasted number of electors, population estimates and NALC recommendations, we have concluded that 20 is the optimal number of councillors for Hayling Island.

You can review the full forecast details of the NALC recommended councillor numbers on pages 6-8 of the Supporting Information Document.

Q6. Do you agree with this proposal? Select one option

☐	Agree
☐	Disagree
☐	Not sure

Q7. If you selected 'Not sure' or 'Disagree' as your response for Q6, please tell us why. Please write in the box below

Q8. In relation to proposals to create a parish undivided into wards with 20 councillors to represent Hayling Island, please tell us if you have any alternative suggestions. Please write in the box below:

Charge a precept (a new increase to the amount of council tax paid by each household) to pay for the running of the parish council and the services it may provide

A parish council tax precept is a local tax levied by a parish council on residents to fund their budget, usually set around January for the forthcoming financial year. On Hayling Island, it will be collected by HBC council via council tax bills. The newly formed parish council will use this funding for the local services it provides.

Once it is established, the new parish council could increase the precept each year to fund more services, or lower it if providing less services. At present there is no cap on the minimum or maximum precept, or how much it can change in any one year.

HBC would set the initial Council Tax precept for the proposed new parish council. The services listed under “Possible council functions” (page 11 of the Supporting Information Document) are discretionary (except for allotments). HBC would base the initial precept on the basis that only allotments would transfer over at the point when a parish council was established. Some costs are unavoidable to operate allotments safely and lawfully. These include the costs of public liability insurance, minor repairs and infrastructure and water supply/utilities.

There are some initial council set up costs, primarily taken on by HBC and may be reflected in the initial precept. They can include costs for governance and administration (including clerk recruitment, insurance premiums, legal and professional fees and initial election costs). Costs for office set up and equipment and to meet statutory and regulatory compliance (such as health and safety, bank roll and payroll fees) may also be included.

Although costs may be incurred by HBC initially, they will be recharged to the parish council and will be included in the initial precept.

Based on what is required for the one-off set up costs and what is safe and lawful to operate allotments only, HBC estimate that the initial precept for a Band D property in Hayling Island is likely to be under £50 per year. The figure is an estimate at this stage and could change upon initial negotiations with the newly established parish council, and further calculations.

You can review more information about our initial proposal for tax, including an analysis of precepts nationally and regionally on pages 9-11 of the Supporting Information Document.

Q9. If you have any comments about proposals for the precept tax, please tell us. Please write in the box below:

Part 3 - Additional comments

Q10. In relation to the proposals, please tell us how you feel they may impact or affect you or your community. Please write in the box below:

Q11. Finally, in relation to the proposals for a parish council, do you have any further comments you would like to submit for consideration? Please write in the box below:

Part 4 - How you heard about this consultation

Q12. How did you hear about this consultation? Please select all that apply.

☐	HBC website
☐	HBC social media
☐	Local publication
☐	Press
☐	HBC email contact / e-newsletter
☐	Email contact
☐	Local community group / association
☐	CGR event
☐	Go Vocal page
☐	Poster
☐	Word of mouth
☐	Local Councillor
☐	Leaflet via post
☐	Other (please specify):

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Part 5 – More about you

We want to make sure that everyone is treated fairly and equally, and that no one gets left out. That's why we are asking you these questions. This information helps us to understand how different people could be affected by CGR proposals **but if you would rather not answer any of these questions, you don't have to.**

It is not necessary to answer these questions if you are responding on behalf of an organisation.

Q13. What is your sex? A question about gender identity will follow. Select one option.

☐	Female
☐	Male
☐	I prefer not to say

Q14. Is the gender you identify with the same as your sex registered at birth? Select one option.

☐	Yes
☐	No, please tell us your gender identity:
☐	I prefer not to say

Q15. Which of these age groups applies to you? Select one option.

☐	16-24	☐	55-64
☐	25-34	☐	65-74
☐	35-44	☐	75+
☐	45-54	☐	Prefer not to say

Q16. What is your religion or belief? Select one option.

☐	No religion or belief	
☐	Atheist	
☐	Christian	
☐	Buddhist	
☐	Hindu	
☐	Jewish	
☐	Muslim	
☐	Sikh	
☐	A different religion or belief, please tell us:	
☐	I prefer not to say	

A Carer is someone who gives unpaid care or help to anyone because they have a long-term physical or mental health condition or illness, or problem related to old age. Both children and adults can be Carers.

Q17. Are you a Carer? Select one option.

☐	Yes
☐	No
☐	I prefer not to say

Q18. Do you have a disability, health condition, physical or mental impairment that has a substantial and long-term negative effect on your ability to do normal daily activities? Select one option.

☐	Yes
☐	No
☐	I prefer not to say

Q18a. If you answered 'Yes' to Q18, please tell us if any of the following disabilities or health conditions apply to you.

You may have more than one, so please select **all** that apply. If none of these applies to you, please select 'A different disability or health condition' and give brief details.

☐	Physical
☐	Sensory (hearing, sight or both)
☐	Longstanding illness or health condition, such as cancer, HIV/AIDS, heart disease, diabetes or epilepsy
☐	Mental health condition
☐	Learning disability
☐	Neurodivergent, such as ADHD, autism, dyslexia and dyspraxia
☐	I prefer not to say
☐	A different disability or health condition

If you have selected 'A different disability or health condition', please tell us:
--

Q19. Which of the following best describes your sexual orientation? Select one option.

- | | |
|--------------------------|--|
| ☐ | Heterosexual/Straight |
| ☐ | Bisexual |
| ☐ | Gay or Lesbian |
| ☐ | I prefer to define my own sexuality, please tell us: |
| ☐ | I prefer not to say |

Q20. What is your ethnic group? Select one option.

White

- | | |
|--------------------------|---|
| ☐ | English, Scottish, Welsh, Northern Irish or British |
| ☐ | Irish |
| ☐ | Gypsy or Irish Traveller |
| ☐ | Roma |
| ☐ | Any other White background, please tell us: |

Mixed or Multiple

- | | |
|--------------------------|---|
| ☐ | White and Black Caribbean |
| ☐ | White and Black African |
| ☐ | White and Asian |
| ☐ | Any other Mixed or Multiple background, please tell us: |

Please see over the page for more ethnic groups.

Asian or Asian British

☐

Indian

☐

Pakistani

☐

Bangladeshi

☐

Chinese

☐

Any other Asian or Asian British background,
please tell us:

Black, Black British, Caribbean or African

☐

Caribbean

☐

African background

☐

Any other Black, Black British, or Caribbean background, please write in below:

Another ethnic group

☐

Arab

☐

Roma

☐

Any other ethnic group, please tell us:

**Thank you for submitting your views to this consultation.
Please post your response back to Havant Borough
Council via the addresses provided at the start of the
survey by midnight on Thursday 2 July 2026**

Appendix B

E-newsletter statistics

Date	Title	Subscriber groups sent to	Number of Recipients (delivery rate)	Total unique opens of bulletin (% of overall recipients)	Total unique clicks of relevant link
29/05/26	Havant Community Bulletin	Havant Borough Community Bulletin	2,057 (99.2%)	1,048 (51%)	2
29/05/26	Have your say in the second phase of consultation on community governance in Hayling Island and Emsworth	Community news and events Emsworth CGR Hayling Island CGR Latest council news Media – General Public notices and consultations Regeneration Hayling Island	16,337 (99.1%)	7,584 (47%)	171
05/06/26	Havant Business Newsletter June 2026	Business event invite list Business news	3,216 (98.1%)	1,315 (42%)	12

Next Door post statistics

Date	Content	Targeted neighbourhoods	Impressions
21/05/26	Launch of Phase Two consultation	Hayling East Hayling West Emsworth	467
26/05/26	Promotion of Hayling Island event	All (borough-wide)	607
01/06/26	Promotion of Hayling Island event	All (borough-wide)	364
02/06/26	Promotion of Emsworth event	All (borough-wide)	552
05/06/26	Phase Two consultation promotion	Hayling East Hayling West Emsworth	193
08/06/26	Promotion of Emsworth event	Hayling East Hayling West Emsworth	110
09/06/26	Phase Two consultation promotion	Hayling East Hayling West Emsworth	107
11/06/26	Promotion of Hayling Island event	Hayling East Hayling West Emsworth	144
15/06/26	Phase Two consultation promotion	All (borough-wide)	599
18/06/26	Phase Two consultation promotion	All (borough-wide)	439
25/06/26	Final week promotion	All (borough-wide)	578

Facebook post statistics

Date	Content	Engagement Rate	Unique Views	Reactions
21/05/26	Launch of Phase Two consultation	7.57%	1,877	0
26/05/26	Promotion of Hayling Island event	1.04%	1,343	0

01/06/26	Promotion of Hayling Island event	0.83%	847	0
01/06/26	Promotion of Hayling Island event (during event)	4.44%	3,041	7
08/06/26	Promotion of Emsworth event	4.04%	1,485	8
09/06/26	Phase Two consultation promotion	3.99%	1,353	2
11/06/26	Promotion of Hayling Island event	7.27%	5,007	10
15/06/26	Phase Two consultation promotion	1.23%	1,875	2
17/06/26	Promotion of Emsworth event	2.14%	2,149	4
18/06/26	Phase Two consultation promotion	2.18%	2,665	4
25/06/26	Final week promotion	4.63%	2,440	12
30/06/26	Final week promotion	4.79%	1,837	10
02/07/26	Final day promotion	3.98%	1,961	5

Instagram Post Statistics

Date	Content	Engagement Rate	Reach	Likes
21/05/26	Launch of Phase Two consultation	0%	0	90
26/05/26	Promotion of Hayling Island event	1.28%	1	78
01/06/26	Promotion of Hayling Island event	0%	0	85
02/06/26	Promotion of Emsworth event	1.12%	1	89
05/06/26	Promotion of Emsworth event	0%	0	66
09/06/26	Phase Two consultation promotion	2.7%	2	74
11/06/26	Promotion of Hayling Island event	2.13%	3	141
15/06/26	Phase Two consultation promotion	1.32%	1	76
17/06/26	Promotion of Emsworth event	1.68%	2	119
18/06/26	Phase Two consultation promotion	0.9%	1	111
25/06/26	Final week promotion	0%	0	66
30/06/26	Final week promotion	0%	0	54
02/07/26	Final day promotion	0%	0	55

LinkedIn post statistics

Date	Content	Engagement Rate	Reactions	Shares
21/05/26	Launch of Phase Two consultation	3.8%	4	0

Appendix C

Find out more at our public events

Venue	Date / Time
Hayling Island Community Centre, Station Rd, Hayling Island PO11 0HB	Monday 1 June 2026, 3 - 7pm
Emsworth Community Centre, North St, Emsworth PO10 7DD	Monday 8 June 2026 10 - 2pm
Emsworth Baptist Church, North St, Emsworth PO10 7BY	Wednesday 17 June 2026, 3 - 7pm
Hayling Island Community Centre Station Rd, Hayling Island PO11 0HB	Thursday 11 June 2026, 10 - 2pm



Local governance for Hayling Island

An update on the Community Governance Review



May 2026

You can find out more and give your views by visiting the website below. Supporting information is also available here. If you have any queries or require hard copies of consultation materials please contact the council via the following channels:

 insight@havant.gov.uk
 023 9244 6019 (external office hours)

www.havant.gov.uk/CGR

www.havant.gov.uk/CGR

A public consultation by
Havant
 BOROUGH COUNCIL

Have your say on the second phase of consultation on community governance on Hayling Island

This consultation forms part of a Community Governance Review for your local community

In early 2026, residents of Hayling Island were asked about their preferences for local governance. This formed the initial stage of a Community Governance Review. Responses showed that most people wanted to see a new way of local governance. A second public consultation will now take place, following a decision by Councillors setting out proposals based on initial feedback. Key findings from the first consultation and second phase proposals follow:

The first phase of consultation This consultation received 1,576 submissions on their preferred choice of community governance.	A clear preference for a parish council 87% of respondents stated their preferred local governance model was a parish council for Hayling Island.	The second phase of consultation To help our decision making, we want to know if people agree or disagree with our proposals and how they may affect you and your communities.	A parish undivided into wards is proposed In consultation, nearly a half (48%) told us they wanted a parish area not divided into wards. We are proposing an undivided area based on feedback and legal guidance.
20 councillors for Hayling Island are suggested '20' was the most popular response for the number of councillors for Hayling Island. This was also the number suggested by the National Association of Local Councils.	Naming the new council We suggest initially calling the council 'Hayling Island Parish Council'. This can be changed once the new parish council is formed.	Charging a precept The new parish council will be supported by an increase in Council Tax to pay for its running. We estimate that the initial precept will be under £50 per year for a Band D property. This may change upon negotiations.	Next steps July 2026: After consultation, Councillors will decide whether a parish council is established for Hayling Island. May 2027 is the earliest date for elections for a new parish council.

The consultation runs from Thursday 21 May to Thursday 2 July



Appendix D

Q5. Please tell us why you have chosen this response:

	Total	I do not support the creation of a parish council in Hayling Island	Not sure
Total	667	625	42
There is an increase in council tax / do not want / cannot afford / cost of living crisis	49.8%	50.7%	35.7%
Little to no benefit, parish councillors have limited power to do anything of benefit	26.8%	28.0%	9.5%
Proposal is not needed / not necessary	26.2%	27.8%	2.4%
Creates additional bureaucracy	13.8%	14.7%	0.0%
Based on flawed data / only 10% answered / not a majority	7.8%	7.8%	7.1%
Concerned there are no caps set / added costs will increase each year	7.2%	7.2%	7.1%
Pointless / waste of money / better spent elsewhere / existing services already poor	7.0%	7.0%	7.1%
Little information has been provided / not sure what it means in reality	7.0%	4.3%	47.6%
Concerns of power struggle / overinflated sense of importance / vanity projects	6.6%	6.9%	2.4%
Concerns about parish councillors making decisions that not representative of population	4.2%	4.0%	7.1%
20 councillors is too many / would be difficult to find 20	3.4%	2.6%	16.7%
Will be paying twice / should be offset from Havant Borough Council	2.5%	2.2%	7.1%
Undemocratic	2.2%	2.2%	2.4%
Will not pay / not prepared to pay	1.6%	1.6%	2.4%
Admin costs / funding councillors / expenses / offices	0.7%	0.8%	0.0%
Will hit the poorest / wealth inequality	0.6%	0.3%	4.8%
Wait until new councils are decided	0.6%	0.6%	0.0%
Lack of accountability	0.3%	0.3%	0.0%
Other	0.9%	1.0%	0.0%

Q7. Please tell us why you have chosen this response:

	Total	Disagree with proposal for parish undivided by wards	Not sure

Total	397	300	89
There is no need / do not want a parish council	48.4%	52.7%	31.5%
Different areas have different needs / each needs relevant representation / North Hayling is different to South Hayling	13.1%	13.0%	13.5%
Proposal will increase council tax	11.8%	13.0%	7.9%
10% not a majority for the proposal / data flawed	11.8%	14.3%	4.5%
No pros and cons have been mentioned / what are the benefits / lack of detail	9.6%	3.3%	31.5%
There is no benefit / nothing will get done	7.1%	8.7%	2.2%
20 councillors is too many	6.8%	6.3%	9.0%
More bureaucracy	2.8%	3.0%	1.1%
Unsure (generic)	2.3%	0.3%	9.0%
Money would be better spent elsewhere	1.8%	2.0%	1.1%
Two wards are fine	1.8%	2.0%	1.1%
Other	0.5%	0.7%	0.0%

Q9. Please tell us why you have chosen this response:

	Total	Disagree with proposal to elect councillors	Not sure
Total	37.1%	35.2%	46.8%
20 councillors is too many / especially for a small island	34.1%	39.4%	5.2%
There is no need / do not agree with a parish council	20.0%	20.2%	18.2%
Too much bureaucracy / there will be no agreement / hinders decision-making	15.7%	14.7%	20.8%
Will cost more / council tax will increase / cannot afford it	13.1%	13.9%	9.1%
Prefer alternative quantities / six works fine / eight / twelve / fifteen is more appropriate	7.1%	7.9%	3.9%
Based on flawed data / only 10% agree / undemocratic / farce	5.8%	6.6%	2.6%
Nothing will get done, no powers	5.8%	3.7%	15.6%
Needs more detail / there is not enough information	3.7%	3.9%	2.6%
Getting 20 adequate people will be difficult	2.6%	2.4%	3.9%
Different areas have different needs	1.5%	0.3%	7.8%
Unsure (generic)	0.9%	0.8%	1.3%
Concerns representatives would not be local	0.9%	0.8%	1.3%
Other	37.1%	35.2%	46.8%

Q10. In relation to proposals to create a parish undivided into wards with 20 councillors to represent Hayling Island, please tell us if you have any alternative suggestions.

	Total
Total	529
No Parish council	25.7%
Keep as is / Leave as is	17.2%
20 is too many / should not be an even number	6.6%
Too many means more bureaucracy / decisions won't be made	6.4%
Would not be representative / needs to be representative of each area / live in area	5.5%
Would be too costly / do not want to pay more council tax	4.9%
2 or 3 wards / 2 to 3 councillors per ward	4.9%
10 councillors	4.0%
Be part of one larger council / wait until unitary authority established	3.8%
Need more information / how have you reached this number / the percentage in favour is not a majority	3.4%
Won't make a difference unless they have more powers	3.2%
12 councillors	2.8%
Agree with proposals	2.3%
5 to 6 councillors	2.1%
15 councillors	1.9%
Prefer existing services are improved / spend money on more urgent things	1.7%
14 to 16 councillors	1.7%
9 councillors	1.3%
As per HIRA	1.3%
8 councillors	1.1%
As per polling districts	0.8%
7 to 11 councillors	0.4%
11 councillors	0.2%
Other	0.9%
No further comments / None	17.6%

Q11. If you have any comments about proposals for the precept tax, please tell us.

	Total
Total	562
Against the proposal / waste of money / brings nothing / do not want to pay more	50.0%
Cannot afford it / cost of living	17.6%
Concerns there are no caps / likely to increase / should be kept to a minimum	16.4%
Agree / £50 seems reasonable for the initial precept	9.8%
Needs financial modelling / how money will be distributed / may not be enough to fund the responsibilities	6.6%
Precept should be offset by reduction in Council Tax / not paying twice for same services	6.0%
Undemocratic / 10% of possible residents	5.3%
Services already poor / sort out existing services	4.4%
As long as things get done	4.3%

A lot to support a minority	2.1%
Preference for under £50	0.9%
What about the other bands?	0.9%
Will need full transparency / residents agreeing on what needs doing	0.7%
Give the parish control of car parks /revenue	0.7%
Use 'Go Fund Me' approach	0.7%
No further comments / None	2.7%
Other	1.1%

Q12. In relation to the proposals, please tell us how you feel they may impact or affect you or your community.

	Total
Total	640
Give Hayling Island residents a voice / for local decisions	35.6%
No benefit / with increased costs / additional bureaucracy	32.8%
Cannot afford it / another expense	24.4%
Hayling Island is a cash cow for Havant Borough Council / poor existing services / local council has failed us	7.7%
Big improvement / benefit for us	5.6%
Based on flawed data / not a majority of residents	4.5%
Hayling is a unique community and has it's own requirements	3.6%
May only serve some / not all will benefit / island would be fragmented	3.1%
Lack of publicity and information about this	3.1%
Concerns about community cohesion	2.3%
Improved services / amenities / facilities	2.0%
Will receive proper funding	1.3%
None	0.8%
Keeps our identity	0.5%
Parish councillors would be more accessible / can respond more quickly	0.5%
Good for business / town's economy	0.3%
Not sure	0.8%
Other	1.4%

Q13. Finally, in relation to the proposals for a parish council, do you have any further comments you would like to submit for consideration?

	Total
Total	450
Don't agree with proposals / no benefit / more bureaucracy	38.7%
10% not a majority / Phase 1 consultation flawed / queries surrounding who responded / would like a referendum	16.4%
No further comments / None	14.9%

Against an increase in Council Tax / cannot afford it / don't want to pay twice / there should be a cap	8.0%
More information needed / which assets / more financial detail / how will councillors be elected / how long will they stand for	7.3%
Agree with proposals (generic)	7.1%
Gives residents a voice / serve local needs	5.3%
Listen to and engage with residents / those affected	2.7%
Hope it will improve services / facilities / amenities	2.4%
Needs to be reviewed periodically to prove value for money / ensuring it works / transparency	2.2%
Councillors need to live in Hayling Island	1.8%
20 councillors is too many	1.6%
All areas need to be treated equally	1.6%
Decisions need to be made in the best interests of the island	1.3%
Councillors should be independent of any political parties	1.1%
Councillors need to be varied to represent all	0.4%
Havant Borough Council needs to do a better job	0.2%
Other	1.6%